OFFICE OF THE CITY CLERK
ELECTION DIVISION
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LOS ANGELES, CA 90012

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VOTER

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INFORMATION PAMPHLET

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COMPILED BY FRANK T. MARTINEZ, CITY CLERK

SPECIAL MUNICIPAL ELECTION \*
TUESDAY, NOVEMBER 7, 2006

INTERNET - http://cityclerk.lacity.org/election/

# For General Election Information, please call 1-888-873-1000

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#### **VOTER INFORMATION**

The County of Los Angeles is conducting the November 7, 2006 State General Election.

For information concerning the election, such as polling place locations, please contact the County Registrar-Recorder at (800) 815-2666 or visit their website at <a href="https://www.lavote.net">www.lavote.net</a>.

Audio Cassette Recordings (City Measures) (213) 978-0444

• Braille Institute Library (323) 660-3880 (800) 808-2555

Central Library
 630 W. 5th Street, Los Angeles, CA 90071
 Cassette recordings of the City measures included in this voter information pamphlet are available for use by visually impaired voters in English, Spanish, Chinese, Japanese, Korean, Tagalog or Vietnamese.

The next 4 pages contain simplified versions of the City ballot measures. The full text of each measure, along with other information, is printed after the Ballot Summary (see TABLE OF CONTENTS Page).

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#### PROPOSITION H

#### TITLE:

AFFORDABLE HOUSING GENERAL OBLIGATION BONDS CITY OF LOS ANGELES PROPOSITION H

#### THE ISSUE:

To provide safe, clean affordable housing for the homeless and those in danger of becoming homeless, such as battered women and their children. veterans, seniors and the disabled; assist first time homebuyers; provide low income working families safe and affordable housing; shall the City of Los Angeles issue \$1,000,000,000 of bonds, with independent citizen oversight. mandatory annual financial audits, and prosecution for criminal misuse of funds?

#### THE SITUATION:

Affordable housing is scarce in Los Angeles.

More than 88% of City residents cannot afford to buy a median-priced home. Today, a family needs to earn more than \$100,000 to buy such a home in the City. People such as teachers, construction workers, and nurses do not earn enough to buy a home in the City.

Rental housing is unaffordable by Federal standards if a family spends more than 30% of its income on rent. Almost half of City renters spend more than 41% of their income on rent.

50,000 homeless people and families live in the City.

#### THE PROPOSAL:

The City would issue \$1,000,000,000 of bonds to provide about 10,000 new homes and rental units over ten years. These funds would be placed in the Affordable Housing Trust Fund to be used as follows:

- \$250,000,000 to help working families buy their first home
- \$350,000,000 to build rental housing affordable to low-income working families
- \$250,000,000 to build housing for homeless people
- · \$150,000,000 to be allocated for rental or homeless housing based on future needs.

These bond funds would attract additional investment from Federal, State, and private sources.

A citizen's committee and an administrative oversight committee would monitor how funds are spent and would receive an annual independent audit.

#### A YES VOTE MEANS:

You want to issue \$1,000,000,000 of bonds to build affordable housing.

#### A NO VOTE MEANS:

PR-0001-1

You do not want to issue \$1,000,000,000 of bonds to build affordable housing.

THE FULL TEXT OF THIS MEASURE BEGINS ON PAGE 15.

#### PROPOSITION J

#### TITLE:

TECHNICAL CHANGES FOR PROPOSITION F REGIONAL FIRE STATIONS CITY OF LOS ANGELES PROPOSITION J.

#### THE ISSUE:

To lower costs and provide design flexibility for new regional fire stations, shall Proposition F (voter approved November 7, 2000) be changed to allow regional fire stations to be built on one or more sites totaling less than 2 acres, instead of requiring a single 2-acre site, if the Fire Department decides that the station can be built to fully meet operational needs?

#### THE SITUATION:

Proposition F provided funds for new standard and regional fire stations. A regional station has both a standard fire station and a training facility, traditionally located on a single 2-acre site.

#### THE PROPOSAL:

This measure allows the Fire Department and City Engineer to build the training facility of a regional station on a separate site if necessary. The total site could be less than 2 acres if the Fire Department confirms that the needs of the Fire Department and public safety are fully met.

#### A YES VOTE MEANS:

You want to allow the Fire Department the flexibility to build regional fire stations on more than one site of less than two acres.

#### A NO VOTE MEANS:

You do not want to allow the Fire Department the flexibility to build regional fire stations on more than one site of less than two acres.

THE FULL TEXT OF THIS MEASURE BEGINS ON PAGE 22.

#### CHARTER AMENDMENT AND ORDINANCE PROPOSITION R

#### TITLE:

COUNCILMEMBER TERM LIMITS OF THREE TERMS; CITY LOBBYING, CAMPAIGN FINANCE AND ETHICS LAWS.

#### THE ISSUE:

Shall the Charter be amended and ordinance adopted to: change Councilmember term limits to three terms; restrict lobbyists from making campaign contributions, gifts and becoming commissioners; revise lobbyist registration thresholds; require contractors certify compliance with lobbying laws; extend elected officials' post-employment restrictions; require ethics training; and revise requirements for independent expenditures and campaign communications?

#### THE SITUATION:

#### Current Law:

- · Limits City Councilmembers to two 4-year terms
- · Prevents City Commissioners from engaging in lobbying activities
- · Prohibits City officials from receiving lobbyist gifts of more than \$25
- Prohibits City elected officials from lobbying City agencies for one year after leaving City service
- Requires contractors, but not bidders, to certify that they will comply with City lobbying laws
- Makes political action committees (PACs) report spending more than \$1,000 to support or oppose a City candidate and make additional reports if they spend more than \$10,000
- Requires a company to register as a lobbying firm if it is entitled to receive \$4,000 for lobbying activities in a calendar quarter
- Requires individuals to register as lobbyists if they are entitled to receive \$4,000 for lobbying activities in a calendar quarter
- · Requires ethics training for City officials every two years.

#### THE PROPOSAL:

This measure would change the Charter to:

- · Limit City Councilmembers to three instead of two 4-year terms
- · Prohibit appointment of lobbyists to City Commissions
- Prohibit campaign contributions from lobbyists to City candidates or officials.

This measure would also approve an ordinance to:

- Lower lobbyist gift restriction to City officials from \$25 to \$0
- Prohibit City elected officials from lobbying City agencies for two years instead of one year after leaving City service
- Require contractors and bidders to certify that they will comply with City lobbying laws

- Apply PAC reporting requirements to ballot measures as well as to candidates and lowers the PAC reporting requirement for contributions from \$10,000 to \$1,000
- Lower the lobbying firm registration requirement from \$4,000 to \$1,000
- Require individuals to register as lobbyists if they are paid for 30 hours of lobbying activities in three consecutive months
- · Add to required ethics training for City officials.

#### A YES VOTE MEANS:

You want to change term limits for Councilmembers to three terms and approve the changes to ethics laws.

#### A NO VOTE MEANS:

You do not want to change term limits for Councilmembers to three terms and approve the changes to ethics laws.

THE FULL TEXT OF THIS MEASURE BEGINS ON PAGE 32.



## AFFORDABLE HOUSING GENERAL OBLIGATION BONDS. CITY OF LOS ANGELES PROPOSITION H.

To provide safe, clean affordable housing for the homeless and those in danger of becoming homeless, such as battered women and their children, veterans, seniors and the disabled; assist first time homebuyers; provide low income working families safe and affordable rental housing; shall the City of Los Angeles issue \$1,000,000,000 of bonds, with independent citizen oversight, mandatory annual financial audits, and prosecution for criminal misuse of funds?

# TAX RATE STATEMENT BY WILLIAM T FUJIOKA, CITY ADMINISTRATIVE OFFICER

The bonds will be issued in equal increments over 10 years. It is anticipated that the bonds will be issued in a series of \$100,000,000 per year for 10 years.

In the first fiscal year after the first series of bonds has been issued, the estimated tax rate will be 0.12% per every \$100 of assessed valuation. In the 11th year, the first fiscal year after the issuance of the last series of bonds and the year in which the tax rate will be the highest, the estimated tax rate will be 2.6% per every \$100 of assessed valuation. In the 11th year, the year of highest debt service, a home with an assessed value of \$500,000 will have a maximum annual tax of \$129.

Over the life of the bonds, the average annual tax rate is 1.5% per every \$100 of assessed valuation. A home with an assessed value of \$500,000 will have an average annual tax of \$73 for 30 years.

## IMPARTIAL SUMMARY BY GERRY F. MILLER, CHIEF LEGISLATIVE ANALYST

This proposal would authorize the City to issue general obligation bonds in the amount of \$1 billion for the acquisition, construction, rehabilitation, development and financing of safe, clean, affordable housing for the homeless and those in danger of becoming homeless, such as battered women and their children, veterans, seniors and the disabled; to assist first-time homebuyers; to provide low-income working families safe and affordable rental housing; and to make loans to private and nonprofit entities to develop affordable rental housing.

Bond proceeds would be deposited into the City's Affordable Housing Trust Fund and administered by the Los Angeles Housing Department with oversight from a Citizen Advisory Overşight and Accountability Committee (CAOAC) and PR-1001-1 7 N LC 001-007

an Administrative Oversight Committee (AOC). Bond funds would be used only for the stated purposes, and funding commitments would be approved by the City Council and Mayor.

This measure would require the Housing Department, every two years, to develop a work program, which must be approved by the CAOAC, AOC, City Council and Mayor. The work program shall establish the priorities and guidelines for use of the bond proceeds and will take into account conditions of the housing market and areas of greatest need for affordable housing. The first two-year work program must be approved by June 30, 2007.

Funds will be spent as follows:

- A. A minimum of \$250 million for affordable rental housing for extremelylow income individuals and households, including the formerly homeless, ranging in income from 0% to 30% of the Area Median Income (AMI);
- B. A minimum of \$350 million for affordable rental housing for individuals and households, ranging from 30% to 80% of the AMI, with not less than \$250 million for affordable rental housing for individuals and households between 30% and 60% of the AMI;
- C. \$250 million to help individuals and households at or below 150% of the AMI to buy their first homes, with \$37.5 million to assist individuals and households at or below 80% of the AMI, if feasible;
- D. Remaining funds are to be allocated to Programs A and B above in accordance with the two-year work programs.

Priorities for spending bond funds will include serving those most in need of affordable housing, smart growth and transit-oriented development, leveraging of funds from other, non-City sources, such as the federal and State governments, increasing the overall supply of affordable housing, and stabilization of neighborhoods.

This measure would prohibit the use of bond proceeds for eminent domain over single-family homes or parks. Any criminal misuse of the bond proceeds will be referred to the appropriate authorities for investigation and prosecution to the fullest extent possible under the law. Bond funds will not be used to replace funding currently allocated by the City for affordable housing, so long as these current funds remain available.

This measure will require that a financial audit be conducted each year by an independent auditor, which must be made available to the public. The City Administrative Officer will annually report on the status of the programs, funds collected and expended, and projects approved for funding.

The measure would become effective with a two-thirds vote.

# FINANCIAL IMPACT STATEMENT BY WILLIAM T FUJIOKA, CITY ADMINISTRATIVE OFFICER

This measure authorizes the City to issue up to \$1 billion in general obligation bonds to fund the acquisition, construction, rehabilitation, development and financing of safe, clean affordable housing for the homeless and those in danger of becoming homeless, such as battered women and their children, veterans, seniors and the disabled; of housing to assist first-time homebuyers; of safe and affordable rental housing for low-income working families; and of affordable rental housing through loans to private and nonprofit entities. General Obligation bonds permit the City to borrow funds at the lowest possible interest rate. The debt service will be paid from additional property tax revenues based upon the assessed value of all taxable property within the City.

The issuance of the bonds will result in average annual debt service payments of approximately \$58 million for 30 years. This results in the owner of a home with an assessed value of \$500,000 having an average annual tax of \$73 for 30 years. The issuance of these bonds will not cause the City's debt service payments to exceed 15% of General Fund revenues, as established in the City's Financial Policies. Debt service payments will increase from 5.30% to 9.35% of General Fund revenues in the year in which debt service is the highest for this bond program.

## ARGUMENT IN FAVOR OF PROPOSITION H

Los Angeles has the nation's largest homeless population. Every night, over 40,000 homeless people and families including veterans and victims of domestic violence, sleep on the streets or in cars because there are beds for only 2,000.

The middle class is being forced from Los Angeles. Only 12% of our familles can afford to purchase the average priced home. Only 35% of renters can afford the average apartment.

Many low-income families who work full time are forced to live in slums or overcrowded apartments and garages.

Businesses leave the community because there is no affordable housing for their workers.

It is time to do something about the housing crisis. . Proposition H will:

- Expand housing opportunities for thousands of families who are homeless or in danger of becoming homeless;
- Provide low- and moderate-income families with financing assistance to become first time homeowners; and
- Build secure, decent and affordable rental housing for low income working families, seniors and the disabled.

We all benefit from Proposition H.

Business and economic leaders agree that investing in affordable housing is one of the best ways to create new jobs and improve our local economy.

> "Secure housing and homeownership strengthens neighborhoods and improves public safety," Police Chief William Bratton.

Proposition H is a good deal for local taxpayers.

Every local \$1 will be matched with up to \$5 in state, federal and private investment.

Proposition H prohibits the use of funds to destroy parkland or single-family homes.

Proposition H requires tough independent citizens' oversight with public audits and the law requires criminal penalties for fraud and the misuse of public funds.

That's why one of the largest bipartisan coalitions of community leaders in Los Angeles history urges you to vote YES on Proposition H.

For more information: www.HomesforLAfamilies.org

ERIN RANK

President/CEO

Habitat for Humanity of Greater Los Angeles ANTONIO R. VILLARAIGOSA

Мауог

City of Los Angeles

PAT McOSKER

President

United Firefighters of Los Angeles City

ERIC GARCETTI

President

Los Angeles City Council

ROBERT ERLENBUSCH

**Executive Director** Coalition to End

Hunger & Homelessness

WENDY GREUEL

Chair

Los Angeles City Council **Transportation Committee** 

MARY LESLIE

President

Los Angeles Business Council

HERB J. WESSON, JR.

Chair

Los Angeles City Council

Housing, Community & Economic

**Development Committee** 

DAVID FLEMING

San Fernando Valley Economic

Alliance

REV. CECIL L. MURRAY

**Retired Minister** 

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Arguments printed on this page are the opinions of the authors and are not checked for accuracy by any City agency.

## REBUTTAL TO ARGUMENT IN FAVOR OF PROPOSITION H

Proposition H taxes all property owners regardless of income.

The bond increases the property taxes of homeowners for 20 years, regardless of their income, making housing less affordable for everyone who has already worked hard to buy a home.

The bond gives millions to the well-off.

Unlike normal housing programs, which help only the poor, Section C of Proposition H makes available millions of taxpayer dollars to upper income people.

Don't be fooled by the bond proponents' talk about the homeless. This bond increases your taxes and constitutes "welfare for the rich."

## The bond is unnecessary.

The city is taking in \$717 million more this year than last. That money should be used to pay for housing programs for the truly needy — instead of forcing homeowners to repay a billion-dollar loan, plus another billion in interest.

For more reasons to vote NO on Proposition H visit: www.MoorelsBetter.com/VoteNo.htm

JON COUPAL

President

Howard Jarvis Taxpayers Association

RICHARD CLOSE

President

Sherman Oaks Homeowners Association

JOEL FOX

President

Small Business Action Committee

**ERNEST DYNDA** 

President

United Organizations of Taxpayers, Inc.

WALTER MOORE

Real Estate Broker

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## ARGUMENT AGAINST PROPOSITION H

To build more "affordable" housing, city politicians will make it more expensive to own a home in Los Angeles.

If Measure H passes, homeowners' tax bills will go up to subsidize those who, in some cases, have not yet arrived in Los Angeles.

Homeowners are already paying higher taxes for four Los Angeles Unified School District bonds, two Los Angeles Community College District bonds, bonds for police facilities and the zoo, several assessments for parks, one of the highest utility user taxes in the state, and a parcel tax that county officials promised would maintain trauma centers. In addition to the local property tax, some homeowners already are already paying an extra \$1000 a year, or more, to meet these obligations. And they are about to see a 154% increase in their city trash bills.

As if taxpayers don't have enough to worry about, look at your ballot. Voters are being asked to approve over \$41 billion in state bonds, including Proposition 1C, a \$2.8 billion state bond for housing – that's right, another housing bond. And there are billions more in potential taxes, including Proposition 88 a new statewide property parcel tax.

The purpose of the Measure H bond is to fund a social welfare program. Homeowners and other property owners should not have their taxes increased for social welfare. If needed, the funds should come from all taxpayers. Programs like this should be paid from state and federal funds and grants, not city money. Local taxes are for police fire, sanitation and other local services, not for subsidized housing for some who may not yet live in Los Angeles.

The city has a budget of \$6 billion a year. We are already paying more than enough.

Vote no on Measure H.

JON COUPAL

President

Howard Jarvis Taxpayers Association

RICHARD CLOSE

President

Sherman Oaks Homeowners Association

JOEL FOX

President

Small Business Action Committee

**ERNEST DYNDA** 

President

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United Organizations of Taxpayers, Inc.

WALTER MOORE

Real Estate Broker

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#### REBUTTAL TO ARGUMENT AGAINST PROPOSITION H

Proposition H is a great deal for Los Angeles property owners.

Proposition H will cost the average homeowner less than \$50 a year, only about \$4 a month.

Every dollar of local money can be matched with as much as \$4 or \$5 in state and federal funds to create desperately needed affordable housing. If we do not pass Proposition H, those state and federal dollars will be spent in other communities.

Proposition H will address our city's terrible homeless crisis and help thousands of families get off the street and into safe housing.

Proposition H will assist low and moderate income first time home buyers and revitalize our neighborhoods.

Proposition H will provide quality affordable rental housing.

And Proposition H contains tough independent audits and full public accountability.

That's why one of the broadest coalitions in Los Angeles history says vote Yes on Proposition H.

MARIA ELENA DURAZO Executive Secretary Treasurer Los Angeles County Federation of Labor

ERIC GARCETTI President Los Angeles City Council

MAYNARD W. BROWN Junior Achievement Teacher of the

JAN PERRY

Junior Achievement Teacher of the Year, 2006 Assistant President Pro Tempore
Los Angeles City Council

MARLENE SAVAGE Westside Community Leader

ED P. REYES Councilmember 1st District

JAY H. GOLDBERG Valley Community Leader BILL ROSENDAHL Councilmember 11th District

WILLIAM J. BRATTON Chief of Police VIVIAN G. RAMIREZ Executive Director L.A. Family Housing

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#### RESOLUTION

Resolution providing a proposal for the issuance of general obligation bonds for municipal improvements to provide safe, clean affordable housing for the homeless and those in danger of becoming homeless, such as battered women and their children, veterans, seniors, and the disabled; assist first time homebuyers; and provide low income working families safe and affordable rental housing, to be submitted to a vote of the qualified electors of the City.

WHEREAS, the Council finds that the issuance of general obligation bonds is the most cost effective way to raise the money necessary to pay for municipal improvements, pursuant to Government Code section 43601, to provide safe, clean affordable housing for the homeless and those in danger of becoming homeless, such as battered women and their children, veterans, seniors, and the disabled; assist first time homebuyers; provide low income working families safe and affordable rental housing; and make loans to private and non-profit entities to develop affordable housing; and

WHEREAS, in order to issue general obligation bonds for this purpose, it is necessary to prepare an ordinance for the submission of a proposition to incur bonded indebtedness to the voters of the City; and

WHEREAS, the City of Los Angeles hereby proposes to submit to the qualified electors of the City of Los Angeles at a Special Election to be called and consolidated with the State General Election to be held on November 7, 2006, a proposition designated as Proposition H, to incur a bonded indebtedness for municipal improvements to provide safe, clean affordable housing for the homeless and those in danger of becoming homeless, such as battered women and their children, veterans, seniors, and the disabled; assist first time homebuyers; and provide low income working families safe and affordable rental housing; and make loans to private and non-profit entities to develop affordable housing, and sets forth its determination of public interest and necessity with respect thereto;

## BE IT RESOLVED BY THE COUNCIL OF THE CITY OF LOS ANGELES AS FOLLOWS:

Section 1. That the public interest and necessity demand the acquisition, construction, rehabilitation, development and financing of municipal improvements to protect and promote the public welfare by providing safe, clean affordable housing for the homeless and those in danger of becoming homeless, such as battered women and their children, veterans, seniors, and the disabled; assist first time homebuyers; provide low income working families safe and affordable rental housing; and make loans to private and non-profit entities to develop affordable housing, as described in Exhibit 1 attached to this Resolution, and the ordering of the preparation of an ordinance to submit a proposition to incur a bonded indebtedness of One Billion Dollars to the qualified voters of the City at a Special Election to be called and consolidated with the State General Election to be held on November 7, 2006.

That the municipal improvements are necessary and convenient to carry out the objects, purposes, and powers of the City.

That the cost of the municipal improvements described above and in Exhibit 1 is approximately One Billion Dollars, that the costs are too great to be paid out of the ordinary annual income and revenue of the City, require an expenditure greater than the amount allowed for these municipal improvements by the annual tax-levy, and the amount of the principal of the indebtedness to be incurred for the municipal improvements is One Billion Dollars.

Section 2. That the City Clerk is directed to present to the City Council the necessary ordinance ordering the submission of the proposition to incur a bonded indebtedness for the purposes set forth above to the qualified voters of the City at a Special Election to be called and consolidated with the State General Election to be held on November 7, 2006.

Section 3. That the City Clerk shall publish this Resolution of Necessity in the Los Angeles Voter Information Pamphlet for the Special Election to be called and consolidated with the State General Election to be held on November 7, 2006.

Section 4. That the City Clerk shall certify to the adoption and passage of this Resolution by a vote of two-thirds of all the members of the Council, and is directed to publish this Resolution once in a daily newspaper circulated in the City.

Approved as to form and legality ROCKARD J. DELGADILLO, City Attorney

PR-1001-10

#### Exhibit 1

## AFFORDABLE HOUSING **GENERAL OBLIGATION BONDS PROGRAMS**

The general obligation bond proceeds shall be deposited into the Affordable Housing Trust Fund to be used only for the purposes of acquisition, construction, rehabilitation, development and financing of safe, clean affordable housing for the homeless, those in danger of becoming homeless, such as battered women and their children, veterans, seniors and the disabled, assisting first time homebuyers, and providing low income working families safe and affordable rental housing, and making loans to private and non-profit entities to develop affordable housing by the following programs:

- A. \$250,000,000 or more for affordable rental housing for extremely low income individuals and households, including the formerly homeless, ranging from zero income to 30% of Area Median Income (AMI), as established and revised by the U.S. Department of Housing and Urban Development.
- B. \$350,000,000 or more for affordable rental housing for individuals and households, ranging from 30% of AMI to 80% of AMI, with not less than \$250,000,000 for affordable rental housing for individuals and households between 30% of AMI and 60% of AMI, with the remaining \$100,000,000 for affordable rental housing for individuals and households between 60% and 80% of AMI.
- C. \$250,000,000 to help individuals and households at or below 150% of AMI to buy their first homes, of which \$37,500,000, if feasible and an efficient use of funds, shall be for individuals and households at or below 80% of AMI.

Funds not committed above shall be allocated to programs A and B in accordance with the Two-Year Work Program policies and guidelines, as recommended by the Citizens Advisory Oversight and Accountability Committee and the Administrative Oversight Committee, subject to approval by the City Council and Mayor. The Two-Year Work Program shall also establish standards as to if and when bond proceeds should be re-allocated among the programs so that recommendations may be made to the City Council and Mayor for approval on re-allocating bond proceeds to programs A and B.

A Two-Year Work Program shall be developed by the Housing Department with recommendations and approval by the Citizens Advisory Oversight and Administrative Committee and the Administrative Oversight Committee, subject to approval by the Council and Mayor. It shall establish priorities and guidelines for use of the bond proceeds. Priorities shall include, but not be limited to, serving those most in need of affordable housing, smart growth and 17

transit oriented developments, leveraging of funds from non-City sources, increasing the overall supply of affordable housing, and stabilization of neighborhoods. The first Two-Year Work Program shall be approved by June 30, 2007 and be revised every two years.

#### Additional Provisions:

- Bond proceeds shall be administered by the Housing Department with oversight from a Citizens Advisory Oversight and Accountability Committee and from an Administrative Oversight Committee, with funding commitments to be approved by the City Council and Mayor.
- The Citizens Advisory Oversight and Accountability Committee shall be comprised of three members appointed by the Mayor and four members appointed by the President of the City Council.
- The Administrative Oversight Committee shall be comprised of a member of the Mayor's Office, the Chief Legislative Analyst, and the City Administrative Officer.
- 4. A financial audit shall be conducted each year by an independent auditor and be made available to the public. The City Administrative Officer shall annually report on the status of the programs, funds collected and expended and projects approved for funding.
- 5. Bond proceeds shall not be used for purposes of eminent domain over single-family homes or parkland.
- 6. Bond proceeds shall not be used to supplant funding for affordable housing from existing sources currently allocated by the City, including but not limited to the Community Development Block Grant program, the Home Investment Partnership Program (HOME) subject to the continued availability of these funds.
- 7. Any criminal misuse of the bond proceeds shall be referred to the appropriate authorities for investigation and prosecution to the fullest extent possible under the law.

# CFTY OF LOS ANGELES PROPOSITION J. TECHNICAL CHANGE FOR PROPOSITION F REGIONAL FIRE STATIONS.

To lower costs and provide design flexibility for new regional fire stations, shall Proposition F (voter approved November 7, 2000) be changed to allow regional fire stations to be built on one or more sites totalling less than 2 acres, instead of requiring a single 2-acre site, if the Fire Department decides that the station can be built to fully meet operational needs?

## TAX RATE STATEMENT BY WILLIAM T FUJIOKA, CITY ADMINISTRATIVE OFFICER

The City Administrative Officer reports that there is no change to the City's debt service obligations, thereby continuing the existing tax rate, as a result of the technical adjustment to the Proposition F Bond Program.

## IMPARTIAL SUMMARY BY GERRY F. MILLER, CHIEF LEGISLATIVE ANALYST

This measure would clarify the provisions of Proposition F, approved by the voters on November 7, 2000, to allow a new regional fire station funded by Proposition F to be designed and built on one or more properties totalling less than two acres.

Proposition F detailed 20 fire and emergency facilities to be built using bond funds, including the construction of new regional fire stations. The purpose of the new regional fire stations is to provide training and other facilities at or near standard fire stations so that, when in training, firefighters remain in the areas that they serve and are available to respond to emergency calls. The Proposition F ballot information described a regional fire station as, among other things, sitting on two acres. As a result, the City Attorney has advised that pursuant to Proposition F, regional fire stations must be designed and built on a single site of at least two acres.

For new regional fire stations specified in Proposition F that are located in densely developed areas, it is difficult to identify a single two acre site that can be acquired at a reasonable cost and without serious disruption to the surrounding community. The Fire Department and the City Engineer have determined that the components of a regional fire station can be built on two or more sites within close proximity, or the facility can be designed to fit on a single site of less than two acres. This will provide the City with flexibility in siting the regional fire stations to reduce costs and lessen the impact on the surrounding community. The City Attorney has determined that, in order to proceed with either option, voter approval of this technical change to clarify the language in Proposition F will be required.

PR-1000-1 19 N LC 001-019

Approval of this measure will give the City the option to build regional fire stations on two or more sites totalling less than two acres, or on a single site of less than two acres, when the Fire Department determines that the facility can be designed to meet its operational needs.

No additional bond or taxing authorization is provided by this measure.

This measure would become effective with a two-thirds vote.

## FINANCIAL IMPACT STATEMENT BY WILLIAM T FUJIOKA, CITY ADMINISTRATIVE OFFICER

This technical adjustment to the Proposition F Bond Program will result in no change to the City's debt service obligations nor impact the General Fund beyond the cost of placing the measure on the ballot.

#### ARGUMENT IN FAVOR OF PROPOSITION J

The approval of this clarification will allow the construction of new Regional Fire/Paramedic stations at more than one location. The **cost savings is immediate** to the public simply because the purchase of smaller land parcels is cheaper than a more expensive, larger two-acre commercial site. The intent of Proposition F, as it relates to Regional Fire/Paramedic Stations, will be achieved in a more efficient manner.

With the approval of the technical change to Proposition F, the Citizens of Los Angeles will **speed up the construction timelines, reduce costs** and allow for more flexibility in fire station placement. Fire Department resources will remain available in their local communities for mandatory and required training.

The Fire Stations will be more accessible to the local community; existing neighborhoods will remain intact and the impact of construction of new fire stations on the surrounding communities would be minimized. The Fire Department would continue to fully meet operational needs to protect the public health and safety. The change would allow the construction of a more flexible fire station floor plan, which will improve service to those communities.

We urge you to support this technical change to ensure that all areas of the City have the fire services they need at the lowest possible cost.

TOM LABONGE Councilmember 4th District ERIC GARCETTI Councilmember 13th District

WILLIAM R. BAMATTRE Fire Chief City of LA PAT McOSKER President UFLAC

JOHN P. MILLER President Chief Officer's Assoc.

NO ARGUMENT AGAINST THIS MEASURE WAS SUBMITTED.

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#### RESOLUTION

Resolution providing a proposal for a technical change to Proposition F, a general obligation bond measure approved by the voters November 7, 2000, to allow Proposition F funded regional fire stations to be built on one or more sites totalling less than two acres if the Fire Department decides that the station as built will fully meet operational needs, to protect public health and safety, to be submitted to a vote of the qualified electors of the City.

WHEREAS, Proposition F was approved by the voters on November 7, 2000, authorizing the issuance of General Obligation Bonds to finance the construction and rehabilitation of fire stations and animal shelters throughout the City of Los Angeles; and

WHEREAS, the ballot measure specifically designated each of the neighborhood fire facilities as either a standard fire station or a regional fire station, and a report to the City Council described acreage requirements for a standard fire station as one acre and for a regional fire station as two acres since regional fire stations require additional space to accommodate training rooms, training areas, apparatus storage and maintenance areas, and related support facilities; and

WHEREAS, the City Attorney has advised that each fire station project must meet the minimum acreage requirements and that each facility must be on one contiguous site, so that currently each regional fire station must be on a minimum two acre site; and

WHEREAS, one of the facilities designated as a regional fire station is a replacement station for Fire Station 82, serving the Hollywood area, and to date project staff have made every effort to locate and acquire a two acre site on which to build Fire Station 82, to no avail because the exceedingly high cost of land in the area served by Fire Station 82, coupled with budget constraints, have prevented the acquisition of adequate land that meets both the acreage requirement and the Fire Department's operational needs, thereby preventing that project from moving forward; and

WHEREAS, the Fire Department and the City Engineer have determined that a fully operational regional fire station facility can be built on one or more sites with a total acreage of less than two acres and still be designed in a manner that will fully meet operational needs, but according to the City Attorney, because of the technical provisions of Proposition F, voter approval is required to allow a regional fire station to be built on other than a single site with a minimum of two acres; and

WHEREAS it is the intent of the City Council to ensure that the Hollywood community receives the fire facilities that were promised as part of the bond issue, and to find a responsible solution to deliver those modern public safety facilities, and finds that in order to be able to provide those facilities in a manner that is economically feasible and within budgetary constraints while fully meeting all operational requirements, it is necessary to prepare an ordinance for the submission of a proposition to the voters of the City to make the necessary technical change to Proposition F; and

WHEREAS, the City of Los Angeles hereby proposes to submit to the qualified electors of the City of Los Angeles at a Special Election to be called and consolidated with the State General Election to be held on November 7, 2006, a proposition designated as Proposition J, to make a technical change to allow Proposition F funded regional fire stations to be built on one or more sites totalling less than 2 acres if the Fire Department decides that the station as built will fully meet operational needs, and sets forth its determination of public interest and necessity with respect thereto;

## BE IT RESOLVED BY THE COUNCIL OF THE CITY OF LOS ANGELES AS FOLLOWS:

Section 1. That the public interest and necessity demand the completion of the acquisition, improvement, construction and rehabilitation of municipal improvements to protect public health and safety previously authorized by the voters' adoption of Proposition F on November 7, 2000, and the ordering of the preparation of an ordinance to submit a proposition to allow Proposition F funded regional fire stations to be built on one or more sites totalling less than 2 acres if the Fire Department decides that the station as built will fully meet operational needs to the qualified voters of the City at a Special Election to be called and consolidated with the State General Election to be held on November 7, 2006.

That said municipal improvements are necessary and convenient to carry out the objects, purposes, and powers of the City.

That the cost of the municipal improvements described above are to be paid as previously authorized by the voters in Proposition F, and the approval of the proposed technical amendment shall not result in any additional cost to the taxpayers.

Section 2. That the City Clerk is directed to present to the City Council the necessary ordinance ordering the submission of the proposition to make a technical change to Proposition F for the purposes set forth above to the qualified voters of the City at a Special Election to be called and consolidated with the State General Election to be held on November 7, 2006.

Section 3. That the City Clerk shall publish this Resolution of Necessity in the Los Angeles Voter Information Pamphlet for the Special Election to be called and consolidated with the State General Election to be held on November 7, 2006.

Section 4. That the City Clerk shall certify to the adoption and passage of this Resolution by a vote of two-thirds (2/3) of all the members of the Council, and is directed to publish this Resolution once in a daily newspaper circulated in the City.

Approved as to form and legality ROCKARD J. DELGADILLO, City Attorney

PR-1000-4 22 N LC 001-022 PR-1000-5 23 N LC 001-023

# R

# COUNCILMEMBER TERM LIMITS OF THREE TERMS; CITY LOBBYING, CAMPAIGN FINANCE AND ETHICS LAWS. CHARTER AMENDMENT AND ORDINANCE PROPOSITION R.

Shall the Charter be amended and ordinance adopted to: change Councilmember term limits to three terms; restrict lobbyists from making campaign contributions, gifts and becoming commissioners; revise lobbyist registration thresholds; require contractors certify compliance with lobbying laws; extend elected officials' post-employment restrictions; require ethics training; and revise requirements for independent expenditures and campaign communications?

## IMPARTIAL SUMMARY BY GERRY F. MILLER, CHIEF LEGISLATIVE ANALYST

This measure would amend the Los Angeles City Charter with regard to term limits for City Council members and City etnics laws. Additional ethics law changes would be made by ordinance.

This proposed Charter amendment would change the number of terms a City Council member could serve from two 4-year terms to three 4-year terms. There would be no other changes to existing term limit restrictions.

This Charter amendment would also prohibit lobbyists from being appointed as City Commissioners. Furthermore, the Charter would be amended to prohibit campaign contributions from lobbyists and lobbying firms to officials and candidates, including to campaign, office holder, and legal defense accounts.

Several revisions to the City's ethics laws in this measure would be made by ordinance. City officials are currently allowed to receive gifts with a value of up to \$25. The ordinance would strengthen this restriction so that City officials, with some exceptions, would not be able to receive gifts of any value.

When an elected official leaves office, they are currently prohibited from lobbying City agencies for one year. The ordinance would prohibit City elected officials from lobbying City agencies for two years after they leave office.

Once a contract is awarded, contractors are required to certify that they will comply with the City's lobbying laws, but this requirement does not currently apply to firms or individuals bidding on City contracts. The ordinance would require that bidders on City contracts also certify that they will comply with the City's lobbying laws.

Under current law, individuals or organizations making Independent Expenditures are required to report spending amounts of \$1,000 or more when PR-9001-1 24 N LC 001-024

they support or oppose a City candidate. Additional reporting with more detail is required if they spend more than \$10,000. Reporting is not required for Independent Expenditures on ballot measures. The ordinance would require more detailed reporting if Independent Expenditures reach \$1,000 and would require such reporting for both ballot measures as well as candidates. Individuals and organizations would be required to report these contributions from either January 1 of the year the expenditure was made or from the date of the last campaign statement filed.

Currently, companies and individuals are required to register as a lobbyist if they receive \$4,000 or more in compensation for lobbying activities in a calendar quarter. The ordinance would impose more stringent requirements by reducing the registration threshold to \$1,000 or more in compensation over any three consecutive months. Individuals would be required to register as lobbyists if they are paid for a total of 30 hours for lobbying activities in three consecutive months regardless of the compensation received.

The ordinance would also define campaign communications in City law to provide clarification and disclosure on campaign communications. Such standards currently do not exist in City law. This new definition incorporates elements from state law and other policy documents that describe how communications must be designed. It establishes, among other things, requirements for disclaimers and disclosures, sets standards for font size, and regulates content and placement of required phrases.

State law currently requires ethics training for elected officials and commissioners, as well as other select City officials as designated by the City Council. This measure would expand ethics training regulations by requiring all City officials who complete financial disclosure forms to receive ethics training every two years.

This measure would become effective with a majority vote.

# FINANCIAL IMPACT STATEMENT BY WILLIAM T FUJIOKA, CITY ADMINISTRATIVE OFFICER

The City Administrative Officer reports that there is no financial impact on the City as a result of the Councilmember Term Limit/Ethics Reform Measures Charter Amendment.

PR-9001-2 . 25 N LC 001-025

## ARGUMENT IN FAVOR OF CHARTER AMENDMENT AND ORDINANCE PROPOSITION R

Our City government needs reform.

Proposition R has tough new ethics reforms and term limits that will make City government more honest, effective and accountable to voters. It will reduce the power and influence of special interests and their paid lobbyists.

That's why the League of Women Voters of Los Angeles and the Los Angeles Area Chamber of Commerce initiated this reform.

- · A YES vote on Proposition R establishes a limit of three terms on City Councilmembers to reduce the power and influence of City Hall bureaucrats and lobbyists.
- A YES vote on Proposition R prohibits City officials from accepting free gifts from lobbyists. That means no more free meals and no more tickets to sporting events and concerts.
- · A YES vote on Proposition R prohibits lobbyists from making campaign contributions to City Councilmembers, bars lobbyists from being appointed to any City Board or Commission, and imposes tough reforms on contract bidders.
- · A YES vote on Proposition R toughers disclosure rules for the millions of dollars of independent expenditures that are made in City elections. Proposition R will also require greater disclosure by candidates in all of their political advertisements.
- · A YES vote on Proposition R prohibits former elected City officials from lobbying any City agency or department for two years after leaving City service.
- · A YES vote on Proposition R requires City Councilmembers, their staff and City Commissioners to attend mandatory ethics training.

Proposition R is the most effective way to make sure that City government is more honest, effective and accountable to the voters.

Please join us in voting YES on Proposition R!

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## PERSONS SIGNING ARGUMENT IN FAVOR OF CHARTER AMENDMENT AND ORDINANCE PROPOSITION R

LIZA WHITE President League of Women Voters of Los Angeles

RICHARD RIORDAN Former Mayor of Los Angeles

NOAH MODISETT Co-Founder Citywide Alliance of **Neighborhood Councils** 

ELISE BUIK President and CEO United Way of Greater Los Angeles

DAVID NICHOLS Chairman Los Angeles Area Chamber of Commerce

**RAPHAEL SONENSHEIN** Political Science Professor

PAT McOSKER President United Firefighters of Los Angeles City

JOHN W. MACK

PR-9001-4

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## REBUTTAL TO ARGUMENT IN FAVOR OF CHARTER AMENDMENT AND ORDINANCE PROPOSITION R

Our City government needs reform. Measure R isn't REAL reform.

Measure R was so **rushed**, even its supporters **don't know what It says**. We had to force them to acknowledge factual errors and delete them from their original argument.

If they <u>don't know</u> what Measure R says, why trust what they say it does? They claim Measure R "establishes" term limits – as if we don't already have them. Measure R loosens current, tougher limits.

They claim Measure R creates "new" ethics training requirements for all city officials. California law already requires this training!

Banning gifts to politicians is a great idea. Measure R doesn't do that.

Measure R doesn't stop the <u>real</u> source of money flowing to politicians – rich powerbrokers who <u>hire</u> lobbyists. Instead, Measure R just cuts lobbyists' \$25 yearly cap on gifts. Big deal!

Besides... if politicians STILL don't know it's wrong to accept 'meals, travel and tickets' from special interests - why give them four more years?

GREG NELSON General Manager (Retired)

Department of Neighborhood

Empowerment

CINDY CLEGHORN

Chairperson Sunland-Tujunga

Neighborhood Council

JASON LYON Former Co-Chair

Silver Lake Neighborhood Council

EDWIN RAMIREZ

President

Pacoima Neighborhood Council

ROBERT LAMISHAW

Past President

Mid Valley Chamber of Commerce

WILLIAM J. MURRAY

President

Los Angeles Community Policing

BENNETT S. KAYSER

Chair

Committee on a More Responsive City Government with an Involved Critizenry, Elected Charter Reform

Commission

JEFF JACOBBERGER

Member

Neighborhood Council Review Commission

FRANK WADA

Board Member Lincoln Heights

Neighborhood Council

HEINRICH'V. KEIFER Former President

Highland Park

Chamber of Commerce

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## ARGUMENT AGAINST CHARTER AMENDMENT. AND ORDINANCE PROPOSITION R

#### "THE PEOPLE OF LOS ANGELES HAVE BEEN CHEATED."

- City Attorney Rocky Delgadillo on Measure R

If you believe in open, transparent government...

If you believe in strong ethics rules that limit powerful lobbyists...

If you believe politicians must be honest with voters...

#### Reject Measure R.

Measure R was written **BY lobbyists**. City Attorney Delgadillo says Measure R "<u>weakens</u> current ethics laws, places the city in <u>legal peril</u> and is <u>misleading</u> to the voters."

Measure R will <u>hide lobbyists</u> from public view until <u>after</u> they win favors for a client. It throws transparency out the window.

Measure R doesn't say what it really does: <u>lengthen</u> city council term limits. Politicians think you'll only approve an extension if it's **hidden** in "ethics reforms." Why not just be honest and ask voters for another term?

The City Council rushed to approve Measure R for the ballot only hours after receiving it, **Just to keep their jobs for four more years**, and:

- rejected your City Attorney's legal advice;
- <u>refused to allow</u> your Ethics Commission to review the proposal although voters created this independent watchdog group to oversee ethics rules;
- denled the People the same chance to be heard as the Chamber of Commerce:
- <u>Inadequately notified</u> your Neighborhood Council, as the City Charter requires;

Even the Los Angeles Area Chamber of Commerce, which sponsored Measure R, says "Voters deserve a frank, open discussion" of these issues. But voters never got that. Instead we got sham "ethics" changes rushed through City Hall.

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Ethics Commissioner Bill Boyarsky called Measure R "outrageous" and said the City Council "showed absolute contempt for the Ethics Commission." (Los Angeles Times, '8-3-06)

The Daily News says Measure R "has nothing to do with reforming ethics and everything to do with confusing voters into voting for this ill-begotten scheme."

## Measure R: Rubbish. Vote No.

JEFF JACOBBERGER
Member
Neighborhood Council
Review Commission

PAT HERRERA DURAN
Former Vice President
Board of Neighborhood
Commissioners

JASON LYON
Former Co-Chair
Silver Lake Neighborhood Council

PASTOR A.J. MORA
Board Member
Arroyo Seco Neighborhood Council

HUMBERTO CAMACHO

Board Member

Pico Union Neighborhood Council

League of Women Voters

Los Angeles

RICHARD CLOSE

President

Sherman Oaks

Homeowners Association

SOLEDAD GARCÍA

Board Member

Coastal San Pedro

Neighborhood Council

JULIAN ROGERS
Chair
Chair
Chair
Empowerment Congress
Southeast Area Neighborhood
Development Council

JILL BANKS BARAD
Chair
Valley Alliance of
Neighborhood Councils

# REBUTTAL TO ARGUMENT AGAINST CHARTER AMENDMENT AND ORDINANCE PROPOSITION R

Proposition R REFORMS city government and was written by the League of Women Voters of Los Angeles to INCREASE our representatives' capacity to serve the voters while RESTRICTING the influence of lobbyists and special interests.

The opposition is about politics not public policy. Opponents want to postpone ethics reforms.

Opponents think we can wait. We believe voters want tough, new reforms to curb the power of special interests now before another ethics scandal strikes City Hall.

Proposition R was properly put on November's General Election Ballot and not on the March 2007 ballot precisely so that hundreds of thousands more citizens will have their voices heard on the question of ethics reform. We want a vote of the people.

Please join the League of Women Voters, The Los Angeles Area Chamber of Commerce, firefighters and community leaders who support ethics reform now. Vote YES on Proposition R.

LIZA WHITE GARY TOEBBEN
President President
League of Women Los Angeles Area Chamber of
Voters of Los Angeles Commerce

RICHARD RIORDAN ED AVILA
Former Mayor of Los Angeles Alliance for a Better Community

CECILIA NUNEZ
Community Activist
President
United Firefighters of Los Angeles
City

JOE TURNER WILLIS EDWARDS
Neighborhood Council Board National Board Member
Member NAACP

Member 9th District

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New provisions or language added to the Charter or to existing Charter sections are shown in <u>underline</u> type; words deleted from the Charter or from existing Charter sections are shown in <del>etrikeout</del> type.

## CHARTER AMENDMENT AND ORDINANCE PROPOSITION R

Section 1. Section 206 of the Los Angeles City Charter is amended to read: Sec. 206. Term Limits.

No person may serve more than two terms of office as Mayor. No person may serve more than two terms of office as City Attorney. No person may serve more than two terms of office as Controller. No person may serve more than two three terms of office as member of the City Council. These limitations on the number of terms of office shall apply only to terms of office that began on or after July 1, 1993. These limitations on the number of terms of office shall not apply to any unexpired term to which a person is elected or appointed if the remainder of the term is less than one-half of the full term of office.

- Sec. 2. Subsection (c) of Section 470 of the Los Angeles City Charter is amended by adding a new Subdivision (11) to read:
  - (11) No elective City officer or candidate for elective City office, nor any of his or her City controlled committees, shall solicit or accept any contribution to the officer or candidate, or to any of his or her City controlled committees, from any lobbyist or lobbying firm registered to lobby the City office for which the candidate is seeking election, or the current City office, commission, department, bureau or agency of the candidate or officer. No person required by ordinance to be registered as a lobbyist or lobbying firm shall make any contribution to an elective City officer or candidate for elective City office, or to any of his or her City controlled committees, if the lobbyist or lobbying firm is required by ordinance to be registered to lobby the City office for which the candidate is seeking election, or the current City office, commission, department, bureau or agency of the candidate or officer.
- Sec. 3. Subsection (I) of Section 470 of the Los Angeles City Charter is amended to read:
  - (i) Campaign Expenditures Uncontrolled by Candidate or Committee. Persons or organizations not subject to the control of a candidate or committee but who make independent expenditures for or against a candidate or committee shall indicate clearly on any material published, displayed or broadcast that it was not authorized by a candidate or a committee controlled by a candidate comply with the applicable disclaimer requirements established by ordinance.
- Sec. 4. Subsection (d) of Section 501 of the Los Angeles City Charter is amended to read:

## (d) Qualifications.

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- (1) No person shall be appointed to a Charter created commission who is not a registered voter of the City. This requirement shall also apply to standing commissions created by ordinance that are advisory to, or manage, a department or office, or perform regulatory functions. This requirement does not apply to commissioners who are elected or who serve ax officio.
- (2) No person who is required by ordinance to be registered as a lobbylst shall be appointed to a commission whose members are required to file financial disclosure statements pursuant to the California Political Reform Act.

Sec. 5. An ordinance amending the Los Angeles Municipal Code to revise lobbyist registration thresholds, require contractors to certify compliance with the City's lobbying laws, restrict registered lobbyists from making gifts to City officials, extend post-employment lobbying restrictions for elected City officers, require ethics training for City officials and revise regulations regarding independent expenditures and campaign communication disclaimers, is adopted as follows:

## THE PEOPLE OF THE CITY OF LOS ANGELES DO ORDAIN AS FOLLOWS:

Section 1. Section 48.02 of the Los Angeles Municipal Code is amended to revise the definition of "Lobbying firm" to read:

"Lobbying firm" means any entity, including an individual lobbyist, which receives or becomes entitled to receive \$4,000 \$1,000 or more in monetary or in-kind compensation for engaging in lobbying activities (either personally or through its agents) during a calendar quarter any consecutive three-month period, for the purpose of attempting to influence municipal legislation on behalf of any other person, provided any partner, owner, shareholder, officer or employee of the entity qualifies as a lobbyist. Compensation does not include reimbursement of or payment for reasonable travel expenses. An entity receives compensation within the meaning of this definition whether or not the compensation is received solely for activities regulated by this article or is received for other activities as well; however, only that portion of compensation received for the lobbying activities shall count toward the qualification threshold. An entity "becomes entitled to receive compensation" when the entity agrees to provide services regulated by this article, or performs those services, whether or not payment is contingent on the accomplishment of the client's purposes.

Sec. 2. Section 48.02 of the Los Angeles Municipal Code is amended to revise the definition of "Lobbyist" to read:

"Lobbyist" means any individual who-receives or becomes entitled to receive at least \$4,000 in monetary or in-kind compensation for engaging 33 N LC 001-039

is compensated to spend 30 or more hours in any consecutive threemonth period engaged in lobbying activities which include at least one direct communication with a City official or employee, conducted either personally or through agents, for the purpose of attempting to influence municipal legislation on behalf of any person, during any ealendar quarter.

Compensation does not include reimbursement of or payment for reasonable travel expenses. A person receives compensation within the meaning of this definition whether or not the compensation is received solely for activities regulated by this article or is received for both lobbying activities and other activities as well. However, only the compensation for the lobbying activities shall be calculated to determine whether an individual qualifies as a lobbyist. An individual "becomes entitled to receive compensation" when the individual or the entity in which the individual is an employee, partner, owner, shareholder or officer, agrees to provide services regulated by this article, or performs those services, regardless of whether payment is contingent on the accomplishment of the client's purposes.

A lobbyist includes a person who owns an investment in a business entity if that person attempts to influence municipal legislation on behalf of the business entity and if the person acquires the investment as compensation for his or her lobbying services or in contemplation of performing those services.

Sec. 3. A new Subsection H is added to Section 48.09 of the Los Angeles Municipal Code to read:

# H. Contract Bidder Certification of Compliance With Lobbying Laws.

Any bidder for a contract, as those terms are defined under the Contractor Responsibility Program provided for in Los Angeles Administrative Code Section 10.40.1, shall submit with its bid a certification, on a form proscribed by the City Ethics Commission, that the bidder acknowledges and agrees to comply with the disclosure requirements and prohibitions established in the Los Angeles Municipal Lobbying Ordinance if the bidder qualifies as a lobbying entity under the Ordinance. The exemptions contained in Los Angeles Administrative Code Section 10.40.4 shall not apply to this subsection. Each City department shall include a copy of the Municipal Lobbying Ordinance in each invitation for bids, request for proposals, request for qualifications or other solicitation related to entering into a contract with the City.

- Sec. 4. Subdivision 4 of Subsection A of Section 49.5.10 of the Los Angeles Municipal Code is amended to read:
  - 4. No lobbyist or lobbying firm shall make, and no City official shall accept, any gift from a lobbyist or lobbying firm which is a restricted source as to that official. The prohibition of this subdivision shall not apply

to gifts of office or other hospitality, or other gifts of nominal value, so long as the cumulative value of such gifts from a single source does not exceed \$25 during any calendar year.

- Sec. 5. Subsection D of Section 49.5.11 of the Los Angeles Municipal Code is amended to read:
  - D. For two years after leaving City service, no former elected City officer who left City service on or after January 1, 2007 shall, for compensation, engage in direct communication with any agency for the purpose of attempting to influence any action or decision on any matter pending before an agency on behalf of any person other than an agency. For one year after leaving City service, no other former elected City officer, member of the City Ethics Commission or other former high level official shall, for compensation, engage in direct communication with any agency for the purpose of attempting to influence any action or decision on any matter pending before an agency on behalf of any person other than an agency.
- Sec. 6. A new Section 49.5.18 is added to Article 9.5 of the Los Angeles Municipal Code to read:

#### Sec. 49.5.18. Ethics Training.

All City officials are required to participate in an ethics training no less than once every two years conducted by the City Ethics Commission, in partnership with the Office of the City Attorney. These training sessions shall be structured to assure that each participant has the knowledge to comply fully with all of the relevant ethics laws governing their service to the City of Los Angeles.

Sec. 7. Section 49.7.26 of Article 9.7 of the Los Angeles Municipal Code is amended to read:

## Sec. 49.7.26. Notice of Payments for Independent Expenditures and Non-Behested Member Communications.

- A. Disclosure of Payments. Any person, including any committee, that makes or incurs independent expenditures of \$1,000 or more in support of or in opposition to any City measure or candidate for elective City office, or one or more payments for member communications, as defined by this article, totaling \$1,000 or more in support of or in opposition to a candidate for elective City office or City measure, shall notify the City Ethics Commission within 24 hours by certified mail or fax or e-mail each time one or more payments, which meet this threshold, are made.
- B. Contents of Notice. The notification shall consist of a declaration specifying each candidate or measure who was supported or opposed by the expenditure, the amount spent to support or oppose each candidate or measure, whether the candidate or measure was supported or opposed, and that the expenditure was not behested by the candidate

or candidates who benefited from the expenditure. This declaration shall be made under penalty of perjury and signed by the person or officer and the treasurer of the group making the expenditure. In addition, the date and amount of the payment, a description of the type of communication. for which the payment was made or incurred, the name and address of the person making the payment, the name and address of the payee, and a copy of the mailing or advertisement, or a copy of the script or recording of the call, transmission, or advertisement, shall also be provided to the Commission. The notification also shall include disclosure of contributions of \$100 or more received by the committee since the day after the closing date of the committee's last campaign disclosure report filed with the Commission or since the first day of the current calendar year, whichever date occurs later; however, contributions that are received, but earmarked for any other candidate or ballot measure outside the City of Los Angeles need not be disclosed. The notification also shall include disclosure of contributions of \$100 or more made in the current calendar year by the person to City candidates, their controlled committees, committees primarily formed to support or oppose City measures, and City general purpose recipient committees.

C. Notification to Candidates of Expenditures. City Ethics Commission staff will notify all candidates by phone, fax or e-mail in the affected race within one business day after receiving the notice of payments for independent expenditures and uncoordinated member communications of \$1,000 or more. The notification will indicate the candidate who was supported or opposed by the expenditure as indicated on the signed declaration and include a copy of the communication provided by the person or group making the expenditure.

D. Additional Notification Required. Any person that makes or incurs independent expenditures of more than \$10,000 in support of or opposition to a candidate for elective City office, and any person that makes or incurs one or more payments for member communications as defined by this article, totaling more than \$10,000 in support of or opposition to a candidate for elective City office shall notify the City Ethios Commission in accordance with the reporting schedule for the primary or general election for which payments are made, and no later than seven days prior to the primary or general municipal election, with a closing date of the previous Friday and covering activities and payments through that date. For purposes of this ordinance, the notification shall contain all information required by Government Code Section 84211, and shall report all contributions received on or after the date a candidate for City office begins to fundraise, all expenditures and payments within the meaning of California Government Code Section 85312 made or incurred on or after the date a candidate for City office begins to fundraise, in support of or opposition to candidates for elective City office.

<u>DE.</u> Exemption for Regularly Published Newsletters. For purposes of the notification required in Subsection A<sub>r</sub>, payments by an organization

for its regularly published newsletter or periodical, if the circulation is limited to the organization's members, employees, shareholders, other affiliated individuals and those who request or purchase the publication, shall not be required to be reported.

**EF. Copies of Communications – Delivery to the City Ethics Commission and Disclosure of Communications.** Any committee, including but not limited to a candidate controlled committee and an independent expenditure committee, that makes or incurs payments for 1,000 or more recorded telephone calls or any other forms of electronic or facsimile transmission of substantially similar content, or that makes or incurs expenditures of \$1,000 or more for a radio or television advertisement, in support of or opposition to any candidate(s) for elective City office, shall send a copy of the script or recording used for each communication to the Ethics Commission within 24 hours of the first time the calls, transmissions, or advertisements are made or aired.

Sec. 8. Section 49.7.26.3 of Article 9.7 of the Los Angeles Municipal Code is amended to read:

## Sec. 49.7.26.3. Disclosure on Voter Communications Disclaimers on Campaign Communications.

A. Any person or committee that makes an independent expenditure of \$1,000 or more for a broadcast or mass mailing advertisement that advecates the election or defeat of a candidate for City elective office or any ballot measure must disclose the name of any contributor or \$25,000 or more to the committee in the six months prior to the date of that payment. This information shall be printed clearly and legibly in no less than 12 point type and in a contrasting color to the background on which it appears in all materials published or displayed. If the communication is broadcast or otherwise spoken, the name of any contributor of \$25,000 or more to the committee in the six months prior to the date of that payment shall be disclosed throughout the advertisement. Payments of \$25,000 or more that are carmarked for any other candidate or ballot measure outside of the City of Los Angeles need not be disclosed.

B. In addition to the requirements set forth in Charter Section 470(l), an advertisement, call, mailer, or other communication paid for by a non-candidate committee shall include the full name of the committee in all materials published, transmitted, displayed, or broadcast. If an acronym is used to specify any committee names, the full names of any sponsoring organization of the committee shall be printed on print advertisements, spoken in broadcast advertisements, or included in the script of a live or recorded telephone call.

A. Any candidate or committee that pays for a campaign communication shall print, display or incorporate the following words anywhere within the communication: "Paid for by" immediately followed by the name, address and city of that candidate or committee. If the

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sender of a mass mailing is a controlled committee, the name of the person controlling the committee shall also be included. If an acronym is used to specify a committee name, the full name of any sponsoring organization of the committee shall be included in the campaign communication disclaimer required by this section.

# B. Additional Requirements For Campaign Communications Funded By Independent Expenditures.

- 1. Campaign communications funded by an independent expenditure supporting or opposing City candidates shall include the phrase "Not authorized by a City candidate," and shall also include the name of any contributor of \$25,000 or more to a committee funding the independent expenditure in the six months prior to the date of that payment in the phrase "Major Funding Provided By [Name of Contributor(s)]." Payments of \$25,000 or more that are earmarked for any other candidate or ballot measure outside of the City of Los Angeles need not be disclosed.
- 2. Campaign communications funded by an independent expenditure supporting or opposing City measures shall include the name of any contributor of \$25,000 or more to a committee funding the independent expenditure in the six months prior to the date of that payment in the phrase "Major Funding Provided by [Name of Contributor(s)]." Payments of \$25,000 or more that are earmarked for any other candidate or ballot measure outside of the City of Los Angeles need not be disclosed.
- C. The disclosures required by this section shall be presented in a clear and conspicuous manner to give the reader, observer or listener adequate notice, as specified below:
  - 1. For printed campaign communications that measure no more than twenty-four inches by thirty-six inches, all disclosure statements required by this section shall be printed using a typeface that is easily legible to an average reader or viewer, but is not less than 12-point type in contrasting color to the background on which it appears. For oversize printed campaign communications, all disclosure statements shall constitute at least five percent of the height of the material and printed in contrasting color.
  - 2. For video broadcasts including television, satellite and cable campaign communications, the information shall be both written and spoken either at the beginning or at the end of the communication, except that if the disclosure statement is written for at least five seconds of a broadcast of thirty seconds or less or ten seconds of a sixty second broadcast, a spoken disclosure statement is not required. The written disclosure statement shall be of sufficient size to be readily legible to an average viewer and air for not less than four seconds.
  - 3. For audio, telephone call or radio advertisement campaign communications, the disclosures shall be spoken in a clearly audible

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manner at the same speed and volume as the rest of the telephone call or radio advertisement at the beginning or end of the communication and shall last at least three seconds. The requirement of Subsection A shall be satisfied by using the words "on behalf of" immediately followed by the name of the candidate or committee that pays for the communications.

- D. For purposes of this section, "campaign communication" means any of the following items:
  - 1. More than 200 substantially similar pieces of campaign literature distributed within a calendar month, including but not limited to mailers, flyers, facsimiles, pamphlets, door hangers, e-mails, campaign buttons 10 inches in diameter or larger, and bumper stickers 60 square inches or larger;
  - Posters, yard or street signs, billboards, supergraphic signs and similar items;
    - 3. Television, cable, satellite and radio broadcasts;
  - Newspaper, magazine, internet website banners and similar advertisements;
  - 5. 200 or more substantially similar live or recorded telephone calls made within a calendar month.
- E. For purposes of this section, "campaign communication" does not include: small promotional items such as pens, pencils, clothing, mugs, potholders, skywriting or other items on which the statement required by this section can not be reasonably printed or displayed in an easily legible typeface; communications paid for by a newspaper, radio station, television station or other recognized news medium; and communications from an organization to its members other than a communication from a political party to its members.
- F. Campaign communications must be amended when a new person qualifies as a disclosable contributor or when the committee's name changes. Broadcast advertisement disclosures must be amended within five calendar days after a new person qualifies as a disclosable contributor or a committee's name changes. A committee shall be deemed to have complied with this section if the amended advertisement is mailed, containing a request that the advertisement immediately be replaced, to all affected broadcast stations by overnight mail no later than the fifth day. For printed campaign communications and other material, disclosure information must be amended to reflect accurate disclosure information every time an order to reproduce the communication is placed.
- Sec. 6. Severability. If any provision of this measure or its application to any person, property or circumstances, is found to be unconstitutional or otherwise invalid by any court of competent jurisdiction, that invalidity shall

not affect the remaining provisions of this measure or the application of those provisions to other persons, property or circumstances, which can be implemented without the invalid provisions and to this end, the provisions of this measure are declared to be severable.

